

January 22, 2014

Mr. Don West
Environmental Management Support, Inc.
8601 Georgia Avenue, Suite 500
Silver Spring, MD 20910

Dear Mr. West:

The Stark County Park District (Park) has enclosed an USEPA Brownfield Cleanup Grant proposal requesting funds to complete asbestos abatement cleanup activities at the Molly Stark Park, formerly the Molly Stark Sanatorium that opened in 1929 as a therapeutic hospital for those suffering from Tuberculosis

Abandoned since 1995, the Park acquired the Subject Property from Stark County Commissioners in April 2009 for \$1. The Park immediately secured the structures; placed no trespassing signs; placed signage alerting the public of the interior asbestos hazard; and had the Stark County Parks District Rangers patrol the property to deter transient and/or trespasser activity.

The Park has quickly transitioned the grounds (38 acres) of the Subject Property into Nimishillen Township's (a rural community) first public park with trails, picnic areas, and abundant open space while integrating the Subject Property into the Park's larger network of parks connected to the regional community.

The USEPA Cleanup Grant would further the Park's efforts in ensuring that the asbestos that is currently restricted to the interior of the structures is properly remediated so it does not impact the positive impact made by the Park on the exterior grounds. Local developers have proposed developing the buildings into mixed-use commercial and residential apartment space, promoting economic development opportunities and employment to a part of the county already experiencing growth due to the emerging oil and gas industry.

Pertinent applicant information is as follows:

a. Applicant: Stark County Park District

5300 Tyner St NW Canton OH 44708

b. Applicant DUNS Number: 362900417

c. Funding Requested:
i. Type:
Cleanup

ii. Amount: \$200,000

iii. Contamination: Asbestos Containing Materials

d. Location: Nimishillen Township, Stark County, OH

e. Site Specific Address: Former Molly Stark Hospital Site

7900 Columbus Rd. NE Louisville, OH 44641

f. Contact: i.) Project Director

Sarah Buell, Projects and Administrative Manager

Stark County Park District

5300 Tyner St NW Canton, OH 44708

Phone: 330-479-2334\330-477-3552

Fax: 330-477-1211 <a href="mailto:sbuell@starkparks.com">sbuell@starkparks.com</a>

ii.) Chief Executive

Robert A. Fonte, Park Director Stark County Park District

5300 Tyner St NW Canton, OH 44708

Phone: 330-479-2333\330-477-3552

Fax: 330-477-1211 bfonte@starkparks.com

g. Date submitted: January 22, 2014

**h. Project Period:** July 1, 2014-December 31, 2015

**i. Population:** 9,652 Population of Nimishillen Township

374,868 Population of Stark County

j. Special Considerations Attached-Other Factors Checklist, Appendix 3

Thank you for your consideration.

Sincerely,

Sarah Buell Project Director

Projects and Administrative Manager

#### Stark County Park District Molly Stark Park Project-2014

#### NARRATIVE - RANKING CRITERIA FOR CLEANUP GRANTS

#### 1. Community Need (15 points)

#### a. Targeted Community and Brownfields (5 points)

#### **Targeted Community**

Molly Stark Hospital is the Subject Property and includes three buildings located in Molly Stark Park, 38.5 acres owned by the Stark County Park District (the Park). The buildings have been identified as containing asbestos and have remained abandoned since 2008. The park and buildings are located in north central Nimishillen Township, a rural township located outside of the City of Louisville in Stark County, Ohio. The community where the Subject Property is located has recently experienced a 9.15% increase in population as a result of the oil and gas industry development in the region. Currently Chesapeake Energy, the nation's second largest natural gas producer, purchased 284 acres in Louisville in the Beck Industrial Park to build their regional field office. Development of the industrial park may result in 400 jobs being attracted to the city and township where the Subject Property is located, and the targeted community recognizes that there is a growing need for residential facilities and amenities like parks and trails. The proposed redevelopment of the Molly Stark Hospital buildings into residential and commercial space by local developers, with adjacent property remaining with the Stark County Park District, has been well received by the targeted community. Molly Stark Park is included in the Stark County Trail & Greenway Master Plan and includes plans for trails to connect the park property to the city of Louisville.

#### Demographic Information

	Targeted Community	CITY OF	OHIO	National
	NIMISHILLENTOWNSHIP	LOUISVILLE		
		STARKCOUNTY		
Population	9,6521	9,152 <sup>1</sup> – Louisville	11,554,2252	317,378,667 <sup>1</sup>
		$375,586^2$ - Stark		
Unemployment <sup>1</sup>	7.2%	7.2% - Louisville	7.5%	6.7%
		7.1% - Stark		
Poverty Rate <sup>1</sup>	3.5%	8.5% - Louisville	15.4%	14.9%
		14.5 % - Stark		
Percent Minority <sup>1</sup>	0.7%	0.7%-Louisville	16.6%	22.10%
		11%-Stark		
Median	\$45,595	\$45,595-Louisville	\$48,246	\$53,046
Household		\$45,689-Stark		
Income				
Other				
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Reference: <sup>1</sup>U.S. Census Bureau <sup>2</sup> American Community Survey

#### **Brownfields**

The Subject Property, located in a rural township, north of the City of Louisville in Stark County is approximately 38.5 acres (the grounds) with three (3) structures consisting of a former tuberculosis hospital, children's hospital and boiler room with tunnels. The structures comprise approximately 125,000 square feet and while the structures at the Subject Property have been secured, the overall conditions of the buildings are severely deteriorated. The Park has salvaged any building components with a value and completed the following:

- installed a gate to limit access;
- secured potential entry points on buildings;
- sealed manholes leading to the tunnels;
- erected no trespassing signs;
- posted "Keep Out-Asbestos Danger" signs;
- began routine patrols by Park Rangers

With the Park's efforts to limit access to the buildings to vandals, they also restricted pathway for the asbestos contamination to exit the building via broken windows, doors, etc. and potentially contaminate the soil surrounding the buildings. With these measures the Park has subsequently been successful in keeping the asbestos contamination to the interior of the structures. Through a Phase II Property Assessment and Asbestos Survey, completed in 2009, the findings of the reports concluded that asbestos on the interior of the structures is the only hazardous contaminant on the entire Subject Property.

Currently, the grounds of the Subject Property are open to the public during daylight hours for picnicking, walking, bird watching, and outdoor educational programs conducted by the Park. The property is centrally located in Nimishillen Township and is less than 5 miles from downtown Louisville, Ohio. The open space of the park property is included in the Stark County Trail & Greenway Master Plan and a trail to connect the Subject Property to Louisville is planned.

Approximately 3.5 miles south of the Subject Property is a larger 115 acre brownfield, within the City of Louisville, former lagoons that served the steelmaking facility, J & L Steel. In Stark County there are a total of eleven brownfield sites registered on the Ohio Brownfield Inventory maintained by the State. The total brownfield acreage, including the Subject Property is over 700 acres of the county.

Within a seven mile wide corridor of the Subject Property and J & L Steel, the following are located:

- 4 schools;
- 1 child care center;
- 1 nursing home, Green Meadows (adjacent to the Subject Property);
- 1 library;
- 1 hospital; and
- 5 churches

#### Cumulative Environmental Issues

Within Stark County there are various cumulative environmental issues relating to pollution. According to the American Lung Association, Stark County ranks 50 out of 277 metropolitan areas for high ozone days. It also ranks 42 out of 277 metropolitan days for 24-hour particle pollution and 14 for annual particle pollution.

In analyzing air pollutants, Stark County has an 8-hour average ozone concentration of 0.077 ppm, which does not meet national ozone standards of 0.075 ppm and is worse than the national average of 0.07 ppm. Stark County's fine particulate matter concentration of 11.9  $\mu$ g/m<sup>3</sup> which meets the national standard of 12 $\mu$ g/m<sup>3</sup> but is among the worst in comparison to the national average of 9.20  $\mu$ g/m<sup>3</sup>. Stark County has an 8-hour average carbon monoxide concentration of 2 ppm, which meets the national carbon monoxide standard of 9 ppm, and is slightly worse than the national average of 1 ppm.

The county also contains two superfund sites that have either contaminated or threatened drinking water sources serving 0-500 people: Industrial Excess Landfill and TRW, Inc. According to a report on ground-water pollution potential study completed by the Ohio Department of Natural Resources, Nimishillen Township has some of the highest areas of ground-water pollution potential.

#### b. Impacts on Targeted Community (5 points)

While the asbestos contaminants in the three Molly Stark buildings have not resulted in disproportionate impact on the targeted community of Nimishillen Township, Louisville or Stark County, there are still very real threats to the health of community members caused by the hazardous condition of the building. The building is attractive to vandals, young people and "ghost-hunters" who continue to try and access the secured building, despite the warnings provided by the Park. Since 2009 there have 92 arrests and 87 warnings issued by Stark County Park District Rangers to trespassers who risk not only exposure to the asbestos, but also potential injury caused by the general decay of the building. Clean up under this grant will not only remove the risk exposure to trespassers, but will remove blight from the neighborhood and improve overall security to the community concerned about criminal activity being promoted because of the brownfield's existence. The removal of the asbestos will also be the first step in the redevelopment of the buildings into market rate housing for the community.

#### c. Financial Need (5 points)

#### i.) Economic Conditions (3 points)

The applicant for this funding is a county-wide park district that purchased the brownfield property for \$1 from county commissioners in order to provide the township with its first park property. The park district used grant funds to complete Ohio VAP Phase II Property Assessments and an Asbestos Survey to identify the environmental impact of the asbestos contamination. Lacking the funds necessary to address the removal of asbestos, estimated by professional consultants at \$200,000, the park district attempted to procure grant funds and along with the community, focused efforts on development of the adjacent land as park property. Current plans include the construction of a trail linking the park property to the city of Louisville, a memorial garden and a reflection garden.

As the park district works to meet its mission to acquire, preserve and develop natural areas accessible to all residents of Stark County for purposes of passive recreation, conservation, education and outdoor nature appreciation, it must strategically develop parks and trails to benefit the taxpayers that supported its levy in 2012. Currently funds are not available in the park district's budget to address the extensive needs of this brownfield project.

Nimishillen Township, with a population of 9,652 of which approximately 45% of the population is children and seniors, is a small community and unable to fund the removal of asbestos in the Subject Property.

Stark County unemployment is at 9.1% and with the above economic indicators, the county's population has declined by 2,512 from 2000 to 2010, according to the U.S. Census. County taxes collected have declined as a result of the changing demographics, however the emerging Utica Shale industry growth in the county is helping the county to turn a corner. With the interest of local developers in converting the brownfield Subject Property into multi-use residential and commercial property, the park district has a goal to remove the asbestos from the contaminated properties, collaborating with the developers on the repurposing of the properties, and maintaining the adjacent land as open space park land.

#### ii.) Economic Effects of Brownfields (2 points)

According to the U.S. Census Bureau, the unemployment rate of Nimishillen Township is higher than the national average and the median household income is lower than both the state and national average. With the addition of Chesapeake Energy's regional offices to the city of Louisville in Nimishillen Township, it is anticipated that the unemployment rate and median household income may grow with increased employment opportunities. The goal of the Molly Stark Park Project upon asbestos removal from the brownfield property, is redevelopment of the buildings to provide suitable housing alternatives for a growing employee base. The current perception of the Molly Stark Project is that while the addition of the township's first park has helped to improve perceived home values, the blight still present in the Subject Property spurs neighborhood disinvestment. This has the potential to diminish tax revenue stream that fund municipal services if not addressed. The addition of the park property has provided a barrier to much of the blight, but if not stopped by removal of asbestos and development, continued deterioration will potentially impact the welfare of the target community. This negative image in the community could result in the region being chosen less often as a site to locate business.

As taxpayers supported the one mill tax levy for the Park in 2012, many of their tax dollars are being spent on keeping the brownfield buildings secure to prevent disturbance of the asbestos from trespassers. Since 2009, park rangers have arrested 92 individuals and spent over 138 hours in processing these cases. An additional 87 warnings have been issued with an estimated cost to the taxpayer of \$4,416 in security costs. This does not take into account the secondary costs associated with processing each violation through the county sheriff and associated courts. These are dollars that would be better invested in maintaining security in other parks and trails to benefit the larger community.

#### 2. Project Description and Feasibility of Success (30points)

#### a. Project Description (15 points)

#### i.) Existing Conditions (5 points)

The three structures targeted for asbestos removal consist of 125,000 square feet and are severely deteriorated. The extent of asbestos contamination that must be removed includes: 10,111 linear feet; 1,476 cubic yards; and 38.5 square feet in the three buildings. The roof has suffered from lack of maintenance and is no longer providing adequate protection for the interior of the main building. Invasive plants cover the exterior of the building, pulling at walls, and windows are boarded up to prevent trespassers from entering and risking asbestos exposure. The Subject Property is located on 38.5 acres (the grounds), which is currently being utilized by the Stark County Park District as a natural open space area for passive recreation. Educational activities, conducted by the Park staff, are held multiple times each year and include interpretive information regarding the history of the Subject Property.

Redevelopment of the Subject Property has been complicated by the presence of asbestos and the visible deterioration of the building combined with the recent economic recession impacting the United States. With the growing interest in Utica Shale in northeast Ohio, many industry leaders have chosen Stark County to place their corporate footprint and the area is seeing economic recovery and job growth. The county's existing infrastructure, including access to Interstate 77, a regional airport, and rail lines; plus its ability to provide technical education for job prospects, has spurred economic recovery. The proposed reuse of the Subject Property is to convert the three buildings into market rate apartments with the addition of a community room and possibly a coffee shop to accommodate the anticipated need for living space by employees working in the Utica Shale industry. Local developer Steve Coon, owner of Coon Restoration & Sealants, has seen great success with similar conversion of historical buildings into livable space. The adaptive reuse proposal from Mr. Coon and his development partners will provide a compromise between historic preservation and demolition. This important piece of the community's history can now provide much needed living space for a growing community and will provide a sustainable option through site reclamation.

The successful conversion of brownfield property to residential apartments adjacent to a county park will align with community goals to provide businesses wishing to build in the area, and their employees, with inviting neighborhoods and recreational amenities. The Park will continue to maintain the property adjacent to the Subject Property as open space park land and it is included in the Stark County Trail & Greenway Master Plan. The proposed trail for the Molly Stark Park will eventually connect the rural location to the downtown Louisville area, further promoting economic growth for area businesses.

#### ii) Proposed Cleanup Plan (10 points)

With the proposal of the adaptive reuse by converting the buildings into mixed-use commercial and residential apartment space, remediation of the asbestos will include the containment, transportation, and disposal of the asbestos in compliance with all local, state and federal regulations. No soil contamination was identified in previous Asbestos Survey and all asbestos has been contained within the three Subject Property buildings. The park district will secure the services of licensed professionals to perform perimeter air monitoring to ensure protectiveness to the community during abatement activities; and prepare remedial action report(s) upon completion of the field activities.

#### b. Task Description and Budget Table (10 points)

#### Task Descriptions

- Task 1 Project Management/Planning: Park personnel will be required to oversee and monitor the project and specific outputs will include bid preparations; pre-bid meetings; project planning meetings; and site security/patrol during abatement activities. Personnel costs with fringe benefits estimated at \$9,548 and will be covered by cost share.
- Task 2 Community Outreach: Park personnel will produce the following outputs-conduct four (4) local community meetings to update the residents on the progress and status of the remediation activities. Additionally, the Park will utilize the local newspapers; the Park bimonthly newsletter; and the Park's web page to provide residents with updates and an outlet to provide feedback and/or submit questions or comments. Personnel costs with fringe benefits estimated at \$3,452 and will be covered by cost share.
- Task 3 Cleanup Plan Related Documents: The Park will secure the services of a qualified and an Ohio-licensed Engineering/Environmental Firm to aid in the preparation of bid specifications and remedial action work plans to ensure the remediation is conducted in accordance with all applicable standards. Specific output includes contact and work plan at a value of \$15,000 and will be covered by cost share.
- **Task 4** Abatement Activities: The Park will secure the services of an Ohio-licensed asbestos abatement contractor to abate the asbestos containing materials from the Subject Property structures and tunnels in accordance with bid specification documents. Specific output over a period of approximately 12 months to include: removal of 10,111 linear feet of asbestos, removal of 1,476 cubic yards of asbestos and removal of 38.5 square feet of asbestos. Total cost of abatement activities is estimated at \$190, 450 and cost share will be \$12,000.
- **Task 5** Project Management: The Park will secure the services of a qualified and an Ohiolicensed Engineering/Environmental to oversee the asbestos abatement activities; perform perimeter air monitoring to ensure protectiveness to the community during abatement activities; and prepare remedial action report(s) upon completion of the field activities. Project management costs are estimated at \$21,550.

Upon the award of the USEPA Brownfield Cleanup Grant and the finalization of the Cooperative Agreement, the Park estimates the total length of the project from bid preparation to preparation of closeout documents to be approximately 12 months.

#### **Budget Table**

<b>Budget Categories</b>	Project Tasks					
	Task 1 Project Management/P lanning	Task 2 Community Outreach	Task 3 Cleanup Plan Related Documents	Task 4 Abatement Activities	Task 5 Project Oversight	Total
Personnel-SCPD Project Mgmt	6769	2440				9209
Fringe Benefits	2779	1012				3791
Contractual - Abatement				190450		190450
Contractual - Oversight/Manage- ment			15000		21550	36550
Total	9548	3452	15000	190450	21550	240000
Cost Share	9548	3452	15000	12000		40000

#### c. Ability to Leverage (5 points)

The Park has worked diligently since acquiring the Subject Property in 2009 to successfully leverage funds to complete Nimishillen Township's first park. The Park applied for a Clean Ohio Assistance Fund grant of \$191,619 to complete Phase II Property Assessment Activities and an Asbestos Survey on the Subject Property. The Nimishillen Township Bicentennial Commission and the Nimishillen Fire Department have donated \$17,000 to the Park to utilize on the preservation and development of the Subject Property into a Park.

The Park will provide "in kind" Project Management/Planning and Community Outreach match dollars and will donate the electricity costs required for the abatement activities.

The Park is also working with the Nimishillen Township residents and businesses on a "brick fundraiser" to raise dollars for redevelopment activities; working with adjacent property owner, Green Meadows Health & Wellness Center to donate water required for the abatement activities by allowing the Park temporary access for a water hookup; and worked with community stakeholders on plans for the adjacent park land's development into memorial and tribute gardens.

The sources of funding associated with the potential revitalization of the site will be provided by local developers, including Steve Coon, owner of Coon Restoration & Sealants, Inc., Northmark Properties and Historic Developers, LLC. Mr. Coon's companies rehabilitate historic structures into market rate office, retail and residential spaces. Mr. Coon has recently completed multiple projects in Hamilton, Ohio including the \$9.2 million dollar renovations of Historic Mercantile Lofts into mixed-use facilities, the \$1.5 million dollar renovation of the Robinson Schwenn building and the former JournalNews building renovation estimated as a \$3 million project. As a proponent of historic preservation and a dedicated downtown historic developer in cities across Ohio, Mr. Coon is passionate about preserving historic buildings for future generations. Mr.

Coon resides in Nimishillen Township, location of the targeted project and community, and is personally vested in the abatement of asbestos and eventual development of the former Molly Stark Hospital into market rate residential and commercial space.

#### 3. Community Engagement and Partnerships (15 points)

# a. Plan for Involving Targeted Community & Other Stakeholders; and, Communicating Project Progress (5 points)

The Park engaged the Nimishillen Township community before the Park acquired the Subject Property in 2009. Through township meetings, the Park discussed the redevelopment potential of the Subject Property into a local park and inquired as to public support of the plan. The Nimishillen Township citizens fully supported the Park, and presented a petition to Stark County Commissioners requesting the transfer of the Subject Property to the Park.

The Park and the township have worked concurrently towards the development of the Subject Property into Nimishillen's first park including the Nimishillen Township Bicentennial Commission sponsoring a cleanup and family festival at the Subject Property to raise funds. The Commission and the Nimishillen Fire Department have donated \$17,000 to the Park for the preservation and development of the new park.

In addition to attending township trustee meetings, the Park has sponsored public meetings prior to the Phase II Property Assessment and this brownfield grant application., The Park maintains membership in the Louisville Rotary Club and has made presentations regarding the Subject Property to same; sponsored hikes and various programs at the Subject Property; and issued press releases to the township's weekly newspaper, provided updates in the Park's newsletter that is mailed to 86,000 county wide voting households five times per year; and posted various updates on the Park's website.

After conversations between the Park and the prospective developers, a community meeting was held on January 9, 2014 to request community input for the proposed development of the former tuberculosis hospital. Additional meetings with area businesses regarding gardens to be built in the Molly Stark Park were held at the Park's administrative building the same week. Community input forms were requested and over 100 responses were received and no comments from the Park were required in response to the targeted community.

The Park commits to continuing with these activities to keep the community informed on the progress of the remediation and redevelopment activities regarding the Subject Property to ensure the success of the project. Professional consultants will help to identify any sensitive populations, including the neighboring residents at a nursing home, to ensure the cleanup is conducted in a manner that is protective of the population. Communicating progress to citizens will be provided by Park staff through media and website outlets. Additionally, the Park District plans to host 4 public meeting to discuss the project process during the grant period.

#### b. Partnerships with Government Agencies (5 points)

The Park has several partnerships that will support the Park's success in brownfield projects.

- i. The Park has a three-year relationship with the Stark County Health Department and the Canton City Health Department through our membership in the Stark 20/20 health care coalition that seeks to improve health care outcomes in our county. (i.e. abatement of asbestos to eliminate exposure pathways to the community)
- ii. The Park has a four-year relationship with the Ohio Emergency Management Agency, from whom we have received several mitigation grants to remove residential properties from floodplains and create open space.
- iii. The Park has a decade-long relationship with the Ohio Department of Natural Resources (ODNR). In addition to contractual agreements with ODNR for joint management of two reservoirs, the Park has received multiple trail grants and green space preservation grants from ODNR.
- iv. The Park has on-going relationships with the City of Canton and City of Massillon Municipal Courts, who offer the Park system as a location for community service work. Job participants from the Stark County Job and Family Service Department are also assigned to work at the Park in order to "earn" welfare benefits.
- v. Environmental Health and Safety Technology classes are offered at Stark State College in Stark County with Associate Degrees, one-year certificates, and career enhancement certificates available. The Park will commit to work with the College about potential work opportunities at the Subject Property, if the cleanup grant is approved.

#### c. Partnerships with Community Organizations (5 points)

- Louisville Public Library--provides public venue for review of grant applications and promotion of public meetings and Park programs;
- Louisville-NimishillenTownship Historical Society--conducted petition drive to convince County Commissioners to transfer the Subject Property to the Park District and hosted a park cleanup day and festival raising money to support redevelopment of the Subject Property;
- Anthony Petitti Garden Center--local business and community supporter who has pledged
  to raise funds and support the parks cleanup and development, and has collaborated on the
  development of the gardens;
- Canton Regional Chamber of Commerce--this Chamber's jurisdiction includes the Subject Property's area. The Chamber, of which the Park District is a member, promotes the Park District's activities and has recently awarded the Park District with a prestigious "Salute Award" as a major contributor to community quality of life.

There is no plan for the Stark County Park District to fund any community-based organization with a sub award.

#### 4. Project Benefits (15 points)

#### a. Health and/or Welfare and Environment (10 points)

The proposal for the Subject Property maintains land congruent to the buildings as green space as included in the Stark County Trail & Greenway Master Plan and the only park in NimishillenTownship.

With the remediation of the asbestos, the following benefits will be realized:

- the potential for the exterior grounds of the Subject Property to become contaminated with asbestos will be mitigated;
- the potential for the adjacent nursing home; residents, park visitors and even trespassers to be exposed to airborne asbestos will be mitigated;
- asbestos disposal quantities of 10,111 linear feet; 1,476 cubic yards; and 38.5 square feet;
- utilization of Subject Property for much needed outdoor recreation activities for Nimishillen Township to support healthy living lifestyles (including a trail to the adjacent Green Meadows nursing home facility for senior rehabilitation);
- redevelopment of buildings located on Subject Property into mixed use residential and commercial property to provide housing to increased population of targeted community;
- anticipated job development of historic property (average of 80 jobs created for every \$1 million invested in historic restorations) as a result of \$10-\$12 million redevelopment project;
- eliminate perceived devaluation of neighboring property to residents and/or prospective businesses of targeted community;
- improve the value of the community and neighborhood to make it more attractive for relocating businesses and/or families to the area.

#### b. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse (5 points)

#### i.) Planning, Policies or Other Tools (2 points)

Stark County utilizes a Sustainable Planning & Zoning Handbook - A Guide for Sustainable Living in Stark County, Ohio (published June 2011 and revised November 2012) as a tool to foster and implement sustainable redevelopment. The project may utilize two concepts recommended in the handbook: cluster/conservation development and shared parking. As the Subject Property is located contiguous to the Molly Stark Park, the redevelopment of the property after asbestos removal will conserve the open space while allowing property to develop in a manner of general conformance within existing zoning regulations. The goal will be to gain maximum land preservation by allowing for denser concentration of development with no increase in gross density of the site. Shared parking between prospective residents and park users in the community will also adhere to suggestion made in the handbook. The addition of a trail connecting Molly Stark Park to the city of Louisville will promote alternate forms of transportation, walking and bicycling, between future residents of the redevelopment, neighbors and the closest shopping and business district, thereby reducing carbon emissions. Utilizing existing infrastructure, including roads, sewer and water access and other utilities, will help to reduce energy needed to extract asbestos. Site reclamation will provide for the reduction of carbon emissions as related to the manufacturing and transportation of materials.

#### ii) Examples of Efforts (3 points)

One example of efforts the Park has taken in the planning to integrate livability principles for cleanup of this particular brownfield project was to include Molly Stark Park, and an eventual trail linkage, as part of the Board approved Stark County Trail and Greenway Master Plan. The long-term goal is to develop trails that will reach into 17 townships, 14 villages, and 6 cities. An estimated 300 miles of trail will cover Stark County once the plan is fully implemented. Currently the Park manages over 90 miles of trail in Stark County, 25 of which are along the Ohio & Erie Canalway. The trails provide alternative transportation choices and the addition of Molly Stark Park as the first park in Nimishillen Township supported the existing community by adding value to the community and neighborhoods.

#### c. Economic and Community Benefits (5 points)

#### i. Economic or Other Benefits (3 points)

Long-term outcomes and benefits that will result from the implementation of this grant include multiple economic development opportunities directly relating to the redevelopment of the three targeted buildings. As developers begin the process upon asbestos removal, historical tax credits will be sought to leverage the process. According to the developer, it is anticipated that for every \$1 million invested in similar projects, an average of 80 jobs are created. The projected budget for the redevelopment of the Subject Property is \$10-\$12 million with an estimate of 800 or more jobs resulting from the project. Indirect benefits will be to area contractors, consultants and supply manufacturers.

The addition of housing to the targeted community which is already experiencing population growth related to the growing Utica Shale industry will boost the economy as employees seek housing and expand the local tax base. The targeted community has grown by over 9% and anticipates 400 new jobs with the opening of the Chesapeake Energy regional office in Louisville, located in Nimishillen Township. Consequently, additional businesses will seek locations providing similar housing alternatives with the provision of amenities proven to increase property values, such as parks and trails.

Maintaining the adjacent park property will help sustain the work of 3-5 Park staff, who will maintain park grounds, provide educational programs, and patrol the grounds to prevent vandalism. Additionally, the connection of Nimishillen's park to the Park's countywide system of hiking and biking trails will help direct traffic to nearby restaurants, ice cream parlors, and gas stations and spur the local economy. The enhancement of green space at the Subject Property will increase the value of the community and neighborhood to make it more attractive for relocating businesses and/or families to Nimishillen Township.

#### ii.) Job Creation Potential: Partnerships with Workforce Development Programs (2 points)

The Park has established a set of ranking criteria for request of qualification or design that grants preference to local contractors and/or vendors. The Park will require the services of a qualified engineering/environmental contracting firm to support our in-house staff for the Project; and also an Ohio-licensed asbestos abatement contractor to complete removal activities. These firms will be selected by a competitive process (that is compliant with 40 CFR parts 30 or 31) and will be fully qualified in all aspects of environmental remediation. Upon completion of abatement,

redevelopment of the Subject Property will be undertaken by local developer Steve Coon of Coon Restoration & Sealants and his development partners, also located in the State of Ohio.

#### 5. Programmatic Capability and Past Performance (20 points)

#### a. Programmatic Capability (12 points)

The Park will require the services of a qualified engineering/environmental contracting firm to support our in-house staff for the Project; and also an Ohio-licensed asbestos abatement contractor to complete removal activities. These firms will be selected by a competitive process (that is compliant with 40 CFR parts 30 or 31) and will be fully qualified in all aspects of environmental remediation. The Park has extensive experience in hiring qualified firms to provide actual site work and in hiring consultants to supplement the project management capabilities of in-house staff. The Park has full staff complete with project managers, finance personnel, and a legal advisor that reviews all relevant documents.

The Park Director is Bob Fonte, a licensed Ohio civil engineer. He served previously as the Stark County Administrator, managing 20 departments and 2,000 employees and administered \$100 million annually in operating budgets and \$50 million in construction projects. During his 19 years with Stark Parks, the district has grown from 400 acres to 7,000+ acres, from 3 parks to 13, and includes 90+ miles of trails.

Sarah Buell, Projects and Administrative Manager for Stark Parks, has a B.S. in biology and has seven years experience in project management. She joined the park district in 2001 as a technology advisor during construction of a \$6 million education building. In the last three years she has coordinated numerous projects with the Ohio Emergency Management Agency, the Ohio Department of Transportation, and managed several trail-building projects utilizing state grants.

Stark Parks' Financial Manager, Barbara G. Wells, is a CPA with more than 15 years of experience tracking park grants. The Stark Parks Operations Department is managed by Todd Shaffer, who has over 17 years project management experience and currently manages the operations of parks and trails, buildings and grounds, construction, natural resources and fleet maintenance.

#### b. Audit Findings (2 points)

The Park has had no adverse audit findings, nor have we had any problems with the administration of any grants. Grant reports have been filed in a timely manner and projects completed within budgets.

#### c. Past Performance and Accomplishments (6 points)

## ii. Has Not Received an EPA Brownfield Grant but has Received Other Federal or Non-Federal Assistance Agreements.

- 1. Purpose and Accomplishments (3 points)
  - Save America's Treasures--\$190,058 federal grant to install fire suppression equipment in a 175-year old historic 5-story wooden mill
    - o Output of this project was a full rehabilitation plan for the historic Mill structure.
    - o The main outcome for this project was the installation of a fire suppressions system.

- Department of Public Safety/Ohio Emergency Management Agency--\$109,630.80 Severe Repetitive Loss Hazardous Mitigation Fund Grant to remove residential property from floodplain in Jackson Township, Stark County, Ohio and save as greenspace in perpetuity.
  - o The output of this project was the removal of residential structures from the floodplain and the outcome resulted in an improvement in water quality and an immediate solution to the health and safety of the affected residents.
- Department of Public Safety/Ohio Emergency Management Agency--\$124,310.36 in Hazardous Mitigation Grant Program funds to remove residential properties from floodplain in Sandy Township, Stark County, Ohio and save as greenspace in perpetuity
  - The output of this project was the removal of residential structures from the floodplain and the outcome resulted in an improvement in water quality and an immediate solution to the health and safety of the affected residents.
- Ohio Environmental Protection Agency--Clean Ohio Assistance Fund grant of \$191,629 to complete Phase II Environmental Assessment of Molly Stark Park
  - The output of the Phase II assessment was the determination of the level and areas
    of asbestos contamination on the Molly Stark Park property and the outcome is
    that the Park District can now pursue mitigation and development of the property.

#### 2. Compliance with grant requirements (3 points)

- Save America's Treasures—This project accomplished the goals laid out in the application and was completed within budget and timeframe proposed and by following all grant requirements, state and federal laws and permitting.
- Department of Public Safety/Ohio Emergency Management Agency—The Park District successfully acquired and demolished the residential structure in the floodplain allowing for the residents to relocate and for the floodplain to be restored to its natural function. The project was completed on time and within budget, adhering to all grant requirements, state and federal laws and permitting requirements.
- Department of Public Safety/Ohio Emergency Management Agency--The Park District successfully acquired and demolished the residential structure in the floodplain allowing for the residents to relocate and for the floodplain to be restored to its natural function. The project was completed on time and within budget, adhering to all grant requirements, state and federal laws and permitting requirements.
- Ohio Environmental Protection Agency--Clean Ohio Assistance Fund grant of \$191,629
  to complete Phase II Environmental Assessment of Molly Stark Park was completed
  within the timeframe and budget proposed. Initial conversations with the EPA
  encouraged us to reduce the original budget requested in partnership with our consultant.
  They agreed and the project was still completed within budget.

#### V.C. Other Factors

Not applicable for this grant application.

# Stark County Park District Proposal to U.S. Environmental Protection Agency For a Hazardous Substances Cleanup Grant For the Molly Stark Park Project-2014

#### THRESHOLD CRITERIA FOR CLEANUP GRANTS

#### 1. Applicant Eligibility

#### a. Eligible Entity

The grant applicant is the Stark County Park District (the Park). The Park is an eligible grant applicant as it is a "General Purpose Unit of Local Government" as defined under 40 CFR Part 31.

#### **b.Site Ownership**

The Park is the sole owner of the Subject Property and will remain the sole owner until the grant is closed out. Feasibility of converting the Subject Property to new ownership for possible redevelopment will be evaluated if grant is awarded. Adjacent property will remain owned by the Park and will be maintained as part of the Park's larger network of parks connected to the regional community as part of the Stark County Trail & Greenway Master Plan.

#### 2. Letter from the State or Tribal Environmental Authority

A support letter from the Ohio Environmental Protection Agency regarding the Park's project is attached.

#### 3. Site Eligibility and Property Ownership Eligibility

#### a. Basic Site Information

(a) Name of Site: Molly Stark Park (referenced throughout the proposal as the Subject Property)

(b) Site Address: 7900 Columbus Road, Louisville, OH 44641, Nimishillen Township,

Stark County

(c) Site Owner: Stark County Park District

(d) n/a

#### b. Status and History of Contamination at the Site

- (a) The Subject Property is contaminated by a hazardous substance -- asbestos only; therefore CERCLA 107 does not apply.
- (b) The Subject Property was agricultural land until purchased by the Stark County Commissioners in 1924 and developed between 1924 and 1929 into a tuberculosis sanitarium for children and adults until approximately 1970. In 1970, the remaining patients were transferred to a county-operated facility, and from 1970 though 1995, the Subject Property served a variety of purposes, including adult daycare, drug rehabilitation, physical rehabilitation and MRDD programming. Since 1995, the facility has remained largely abandoned and was utilized as storage for county records until the property sale to the Park.

In 2009, the Park purchased the Subject Property from the Stark County Commissioners for \$1, opening the grounds as a park. Currently the Subject Property is being transitioned into Nimishillen Township's first public park with trails, picnic areas, and abundant open space, which provides Stark County residents with additional outdoor recreation facilities, as the Subject Property becomes part of a larger network of parks connected to the regional community.

Currently three (3) buildings remain on the site -- the main hospital, the children's hospital and the boiler building along with interconnecting tunnels.

- (c) In 2009, an Ohio VAP Phase II Property Assessment and an Asbestos Survey were completed on the Subject Property. Based on the results of the VAP Phase II Property Assessment investigation for Chemicals of Concern (COCs) in soil and groundwater were not detected at concentrations above applicable standards. However, the Asbestos Survey conducted on the interiors of the Subject Property structures (former Main Hospital Building; former Children's Hospital Building; former Boiler Building; and interconnecting utility Tunnels) determined that regulated asbestos containing-materials (ACM) were present throughout each of the structures and the tunnels.
- (d) Since the closing of the facility in 1995, there has been significant deterioration of the buildings and building components, which contain the asbestos, due to the lack of maintenance and the increase in vandalism. Roof leaks and window openings have allowed water penetration to the building interior throughout all wings and floors. Vandals have stolen heating systems and potable water distribution piping from the buildings. Ceiling tile, ceiling and wall plasters were removed to expose the piping. Thermal system insulation (TSI) associated with the piping was removed and discarded at the point of removal. Debris within these areas is commingled with the discarded TSI.

With the Park's efforts to secure the structures, the asbestos has been contained to the interior of the structures. The Phase II investigation confirmed that no asbestos was found in the soils on the exterior of the structures.

The 2009 Asbestos Survey summarizes the following quantifies of asbestos:

- 10,111 linear feet
- 1,476 cubic yards
- 136 joints
- 38.5 square feet

#### c.Sites Ineligible for Funding

The Subject Property is

- (a) not listed the National Priorities List;
- (b) not subject to unilateral administrative orders, court orders, administrative orders on consent, or judicial consent decrees issued to or entered into by parties under CERCLA; and
- (c) not subject to jurisdiction, custody, or control of the United States government.

#### d. Sites Requiring a Property-Specific Determination

The Subject Property is not within the class of properties that require a site-specific designation to be eligible for funding.

#### e. Environmental Assessment Required for Cleanup Proposals

The Park hired McCabe Engineering & Contracting (McCabe) in 2009 to complete an Ohio Voluntary Action Program (VAP) Phase II Property Assessment and Asbestos Survey. All activities were funded by a grant of \$191,629 from the Clean Ohio Assistance Fund.

The Phase II required an evaluation of Subject Property identified areas described in the 2008 VAP Phase I Property Assessment report. The evaluation included a subsurface soil and ground water investigation. Based on the results of the Phase II assessment activities, chemicals of concern in soil and ground water were not detected at concentrations above applicable standards.

The Asbestos Survey was conducted at the Subject Property and the findings detail regulated asbestos containing-materials (ACM) are present throughout the structures and tunnels. The survey provides the estimation of contaminant volume, and therefore, the cleanup costs.

#### **Property Ownership Eligibility**

#### a. CERCLA §107 Liability

The Park is not potentially liable for contamination at the site under CERCLA §107. The Stark County Commissioners were the owner and operator of the Subject Property from 1924 to 2009. When the facilities were closed in 1995, the lack of maintenance and heat led to the significant deteriation of the facility including the destruction of the building components, which contain the asbestos.

The Park is a bona fide prospective purchaser per provision (CERCLA § 107(4). In 2009, the Park purchased the Subject Property from the Stark County Commissioners for \$1, opening the grounds (~ 38.5 acres) as a park, while attempting to secure the buildings from continued vandalism. The Park installed a gate to limit access; secured potential entry points on buildings; sealed manholes leading to the tunnels; erected no trespassing signs; and posted "Keep Out-Asbestos Danger" signs. With the Park's efforts to limit access to the buildings to vandals, they also restricted pathway for the asbestos contamination to exit the buildings with these measures the Park has subsequently been successful in keeping the asbestos contamination to the interior of the structures.

#### **b.Enforcement or Other Actions**

The Park is not aware of any inquiries or orders from federal, state, or local governments regarding responsibility of any party for the contamination or hazardous substances on site, including any liens. No liens were identified during transfer of the Subject Property to the Park.

#### c.Information on Liability and Defenses/Protections

#### i.) Information on the Property Acquisition

- The Park acquired the Subject Property from the Stark County Commissioner for \$1.00.
- The Park Board authorized the purchase of the Subject Property on October 2, 2008; the Auditor recorded the property deed on April 20, 2009.
- The nature of the ownership is "fee simple ownership".
- The Subject Property was acquired from the Stark County Commissioners, a 3-member elected board, and former owner and operator.
- The Park was established in 1967 as a separate political entity under Ohio Revised Code 1545. The Park is governed by a volunteer board of commissioners appointed by the elected county Probate Judge, not by the Stark County Commissioners.

Since 1988 the Park has been wholly self-sufficient financially and is supported by a property tax levy voted by county residents and administered by the elected CountyAuditor. Under lease agreements with the Stark County Commissioners, the Park has managed the Ohio & Erie Canal lands and Sippo Lake Park. The Park employees are covered under the same health care contract as other county employees although payment for such coverage is paid by the employees and the Park, not by the county's General Fund.

#### ii.) Timing and/or Contribution Toward Hazardous Substance Disposal

The Park has not caused or contributed to any disposal or release of hazardous substances on the Subject Property prior to or subsequent to acquisition. All hazardous substances at the Subject Property occurred before acquisition. The Park also has not, at any time, arranged for the disposal of hazardous substances at or transported hazardous substances to the Subject Property.

#### iii.)Pre-Purchase Inquiry

- A Phase I Property Assessment (Phase I) was completed on the Subject Property under Ohio's Voluntary Action Program (VAP). VAP is Ohio's brownfield investigation and cleanup program and is equivalent to the All Appropriate Inquiry. The Phase I was completed in September 2008, by McCabe Engineering & Contracting on behalf of the Stark County Commissioners (the former owner). The Phase I was developed to support the transition of the Subject Property.
- Under Ohio's VAP, a Certified Professional (CP) must be utilized in the development and the certification of any findings regarding the Phase I. Mr. Edward McCabe, an Ohio Professional Engineer and Ohio CP#102 certified the VAP Phase I on the Subject Property.
- The VAP Phase I was completed within the 180 days of the Park Board passing Resolution #08-10-094 authorizing the Park to negotiate the purchase of the Subject Property for \$1.00 from the Stark County Commissioners; although the actual recording of the property deed by the Stark County Auditor occurred approximately 20 days after the 180 days.

#### iv.) Post-Acquisition Uses

Since acquiring the Subject Property, the Park has sponsored or cosponsored a variety of outdoor programming on the grounds around the three buildings, including the following:

- 11.8.08--Grounds cleanup, cosponsored by Nimishillen Township Bicentennial Committee and the Park
- 4.22.09--Park Kickoff and Tree Planting Ceremony--featuring 100+ guests, including township trustees, bicentennial commission members, park staff
- 7.2009--Craft Show/Festival cosponsored by Nimishillen Township Bicentennial Committee with 20+ tented booths
- 7.10.10--Movie Night cosponsored by the Park, Green Meadows Care Center, Louisville Public Library, Pinnacle Press and private individual
- 12.21.10--Molly Stark Park by Moonlight Hike, conducted by the Park's naturalist
- 6.11.11--Wild Ride for Wildlife: Molly Stark Park was one of five stops in a fundraising event for motorcycle riders that benefited the wildlife rehabilitation services of the park district
- 7.5.11--Fireflies & Spider Eyes--conducted by the Park's naturalist
- In 2011-7.14/8.4/11.15 and in 2012-1.19/6.7/8.9/9.18 and in 2013-3.26/4.16/7.16/8.15/9.10/11.19--Guided history tour of grounds by the Park's history programmer
- 10.12.11/1.10.12--Molly Stark Park by Moonlight Tour--conducted by the Park's history programmer
- 11.14.11--Tour around the hospital building given to six professional engineers during a professional-development-hours seminar sponsored by the Park
- 12.20.11--Molly Stark Luminary Walk conducted by the Park's staff
- 5.12.12/5.24.12/5.14.13--The Big Read: Molly Stark Park Tour, conducted by Park staff and Massillon Museum staff to discuss the writings of Edgar Allen Poe and the history of the buildings at Molly Stark
- 8.15.12--Audubon Bird Walk conducted by the Park's staff
- 8.31.12--Blue Moon Hike conducted by the Park's staff
- 6.13.13/10.10.13--Sensational Seniors: Molly Stark Park Tour conducted by Park's staff
- 7.16.13--Beginning Archery Camp conducted by Park's staff
- 9.28.13--Saturday morning bird walk conducted by Park's staff
- 10.28.13--Full Moon Fest conducted by Park's staff
- 12.21.13--Winter Solstice Hike conducted by Park's staff

#### v.) Continuing Obligations

The Park took immediate action to secure the Subject Property including:

- installed a gate to limit access;
- secured potential entry points on buildings;
- sealed manholes leading to the tunnels;

- · erected no trespassing signs;
- posted "Keep Out-Asbestos Danger" signs;
- began routine patrols by Park Rangers

With the Park's efforts to limit access to the buildings to vandals, they also restricted pathway for the asbestos contamination to exit the building via broken windows, doors, etc. and potentially contaminate the soil surround the buildings. With these measures the Park has subsequently been successful in keeping the asbestos contamination to the interior of the structures.

The Park has and will continue to comply with the all land-use restrictions and institutional controls, assist and cooperate with those performing the cleanup and provide access to the Subject Property; comply with all information requests and administrative subpoenas that have or may be issued in connection with the property; and provide all legally required notices.

#### d.Petroleum Sites

Not applicable to the Subject Property

#### 4.Cleanup Authority and Oversight Structure

a. The Park is a volunteer under Ohio's cleanup program -- the Voluntary Action Program (VAP)--and the Subject Property is on the State's Brownfield Inventory as a brownfield. The Subject Property's Phase I and Phase II Property Assessments were completed under the VAP, which requires Certified Professional and Certified Laboratories be utilized, as both are annually certified by the State.

By participating in the State's VAP, the Park was able to apply for Ohio's Clean Ohio Assistance Fund, a grant to pay for Phase II Property Assessments. With the award of the grant, the Park hired McCabe Engineering, & Contracting of Richfield, Ohio, and completed the VAP Phase II Property Assessment in January 2010.

The Park will continue to work with McCabe, the State, and hopefully the USEPA regarding the cleanup of the Subject Property to ensure protectiveness of human health and the environment.

b. The Park has well established and on-going relationships with all adjacent owners, including the Nimishillen Township Fire Department and Green Meadows Health & Wellness Center. The Park has held numerous public meetings regarding the redevelopment and remediation activities at the Subject Property.

While access to adjacent properties is not necessary to conduct the cleanup, the Park has reached out to adjacent property owner (i.e. Green Meadows) to request hook up to the water supply in an effort to reduce costs for the asbestos abatement.

#### 5.Cost Share

- a. Statutory Cost Share
- i) The Park is prepared to provide the 20% (\$40,000) for the cost share in the form of in-kind labor, materials, program management and contractual oversight funded through the Park's general fund. Only EPA eligible and allowable expenses will be included.
- ii) The Park is not requesting a hardship waiver of the cost share.

#### 6.Community Notification

The Park held a public meeting regarding USEPA Cleanup Grant Proposal at 6:30 p.m. on January 9, 2014 at Nimishillen Township Fire Station #3, adjacent to the Subject Property. Meeting minutes and attendance sign-in sheets are attached, with the Park's comments.

The draft Analysis of Brownfield Cleanup Alternatives (ABCA) was on file at the Louisville Public Library from January 9-21, 2014 for a public comment period. The ABCA was also posted online on <a href="https://www.StarkParks.com">www.StarkParks.com</a>. Over 100 Community Input forms were received in full support of the project and required no response.

Notice of the public meeting was published in the Louisville Herald newspaper on Thursday, January 2, 2014. Notice was also posted on <a href="www.StarkParks.com">www.StarkParks.com</a>, and press releases sent to county media were printed in the Alliance Review daily newspaper in the January 4-5, 2014 edition, in the Akron Beacon Journal on January 3, 2014, in the Canton Repository on January 5, 2014 and online at TopNewsToday.org.

#### Attached to the proposal are:

- a copy of the draft ABCA;
- a copy of ad that demonstrates notification to public and solicitation of comments;
- meeting notes with summary of public comments and responses;
- attendance sheet from meeting;

Not included are comments received or responses to the public comments as there were no questions regarding the application, only positive responses submitted via community input forms.



John R. Kasich, Governor Mary Taylor, Lt. Governor Craig W. Butler, Interim Director 30,8 1 6 2014

January 10, 2014

U.S. Environmental Protection Agency, Region 5 Brownfields and Early Action Section ATTN: Linda Mangrum and Kelley Moore 77 West Jackson Blvd. Mail Code SM-7J Chicago, IL 60604-3507

**RE: Stark County Park District Cleanup Grant Proposal** 

Dear Ms. Mangrum and Ms. Moore:

I am pleased to offer Ohio EPA's support for the Stark County Park District Cleanup Grant proposal. We have worked with Ohio's Brownfield communities in the past and hope to be able to provide support to the Stark County Park District under the Assessment, Cleanup and Revolving Loan Fund Grant program established by the Small Business Liability Relief and Brownfield Revitalization Act (P.L. 107-118).

The funding the Stark County Park District is requesting will be used for a site specific project at Molly Stark Park. The park district intends to remain in Ohio's Voluntary Action Program and the property is currently listed in Ohio's Brownfield Inventory. Benefits of the Molly Stark Park Project will include removing asbestos from hazardous and steam pipe tunnels to make way for the development of the buildings into commercial space, residential apartment units with a community meeting room and converting the adjacent acreage into open and recreational space.

We look forward to working with the Stark County Park District and U.S. EPA on this project. If you have any questions, please do not hesitate to contact me at 614-644-2285.

Sincerely

Amy Yersavich, Manager

Ohio Environmental Protection Agency

Site Assistance and Brownfield Revitalization

cc: Robert A. Fonte, Director, Stark County Park District Rod Beals, Ohio EPA, DERR/NEDO Nancy Zikmanis, Ohio EPA, DERR/NEDO

#### "Analysis of Brownfields Cleanup Alternatives"

#### Introduction & History

Stark County Park District has developed a draft proposal to submit to the United States Environmental Protection Agency (USEPA) requesting a \$200,000 grant to fund asbestos abatement cleanup activities at the Molly Stark Park, a brownfield property.

Formerly owned by the Stark County Commissioners, the Molly Stark Park is located at 7900 Columbus Road NE, Louisville, Nimishillen Township, and Stark County, Ohio 44641 and was known previously as the Molly Stark Sanatorium that opened in 1929 as a therapeutic hospital for those suffering from Tuberculosis (TB).

In the 1950s the name officially changed to the Molly Stark Hospital, although the hospital continued to treat TB cases up until 1970. In 1970, the remaining adult patients were transferred to the County operated JT Nist Health Care Center, and from 1970 through 1995, Molly Stark served a variety of purposes, including adult daycare, drug rehabilitation, physical rehabilitation and MRDD programming. Since 1995, the facility has remained largely abandoned.

In 2009, the Stark County Park District purchased the Molly Stark property from the Stark County Commissioners for \$1, opening the grounds as a park. The property's transition to Nimishillen Township's first public park with trails, picnic areas, and abundant open space provides Stark County residents with additional outdoor recreation facilities, as Molly Stark becomes part of a larger network of parks connected to the regional community.

#### Environmental Background

#### September 2008-Phase I Property Assessment

McCabe Engineering and Contracting (McCabe) completed an Ohio Voluntary Action Program (VAP) Phase I Property Assessment for the former Molly Stark Hospital Property on behalf of the Board of Stark County Commissioners.

The VAP Phase I Property Assessment described 12 identified areas (IAs). However, after completion of this property assessment, the Board of Stark County Commissioners split the parcels, which eliminated one IA (the Active Treatment Plant Filter Beds located on the Waste Water Treatment Plan (WWTP) tract of land) situated at the southern most area of the property. Transfer of ownership to Stark County Park District included eleven IAs as follows:

- IA-1 Former Underground Storage Tanks (USTs) adjacent to the Boiler Building
- IA-2 Former Gasoline UST east of Receiving Area
- IA-3 Former Molly Stark Hospital Building and Surrounding Grounds
- IA-4 Former Power House and Maintenance Area
- IA-5 Former Nurses' and Administrator's Quarters and Surrounding Grounds
- IA-6 Interior of Pavilion Storage Building

IA-7 Oil and Gas Well Area

IA-8 Former Filter Beds on Eastern Parcel

IA-9 Former Filter Beds and Septic Tank at southeast corner of Main Parcel

IA-10 Northern Portion of Eastern Parcel

IA-11 Former Children's Hospital Building and Surrounding Grounds

#### January 2011-Phase II Property Assessment and Asbestos Survey

McCabe completed Ohio VAP Phase II Property Assessment activities and an Asbestos Survey for the Molly Stark Property on behalf of the Stark County Park District. Funding for the Phase II Assessment came from a Clean Ohio Assistance Fund (COAF) grant.

The VAP Phase II Property Assessment required an evaluation of Property IAs described in the VAP Phase I Property Assessment report. The evaluation included a subsurface soil and groundwater investigation conducted on the Property.

Based on the results of the VAP Phase II Property Assessment activities, Chemicals of Concern (COCs) in soil and groundwater were not detected at concentrations above applicable standards, supporting the Certified Professional's conclusion that no releases of hazardous substances or petroleum products have or may have occurred on, underlying or are emanating from the Property.

The asbestos survey was conducted on the interiors of property structures: former Main Hospital Building; former Children's Hospital Building; former Boiler Building; and interconnecting utility tunnels. The survey data indicated regulated asbestos containing-materials (ACM) are present throughout each of the structures.

The existing property structures containing regulated ACM are currently vacant. The structures are secured and signage is displayed alerting the public of the interior asbestos hazard. Stark County Park District Rangers regularly patrol the property to deter transient and/or trespasser activity.

Activities should be undertaken for the property to continue to meet applicable standards. These activities include the following:

- Continue to maintain Property security measures and the integrity of the buildings' enclosures;
- Conduct an asbestos abatement of the Property structures in accordance with Ohio Administrative Code (OAC) Chapter 3745-20.

#### Applicable Regulations and Cleanup Standards

Asbestos abatement activities are required to be completed according to protocols set forth under OAC 3701.34 and 3745.20 and US EPA's National Emissions Standards for Hazardous Air Pollutants (NESHAP) Regulation 40 Code of Federal Regulations (CFR) Part 61, Subpart M.

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NESHAP Regulation 40 CFR Part 61, Subpart M is the standard for hazardous air pollutants, as it pertains to asbestos, and is enforced by the USEPA.

OAC 3745.20 pertains specifically to asbestos emission control, which includes regulations regarding asbestos including abatement, demolition, renovation, repair, enclosure, disposal, notifications, inspections, reporting, and operations and maintenance and is enforced by the Ohio EPA.

OAC 3701.31 includes regulations regarding the Ohio Department of Health's Asbestos Program that licenses and certifies companies and persons directly involved with the asbestos abatement industry. The program regulates contractors performing asbestos removal projects, project supervisors, project designers, workers removing asbestos, persons inspecting buildings for ACM and developing plans to manage asbestos found in a facility, persons conducting air sampling for asbestos and the companies that provide required asbestos training.

For the cleanup activities required at the Molly Stark Park Project, the applicant will utilize the services of an Ohio-licensed asbestos abatement Contractor, who will supply the Ohio-trained and licensed asbestos abatement Contractor, who will supply the Ohio-trained and licensed staff including project supervisors, workers, etc...as defined in OAC 3701.31, and utilize a licensed asbestos disposal facility.

#### Evaluation of Cleanup Alternatives

The only cleanup activity required at the Molly Stark Park Project is asbestos abatement. In conjunction with the determination of whether to redevelop or raze the structures, various asbestos abatement alternatives were evaluated, such as:

- An Operations & Maintenance Plan (O&M Plan);
- Repair;
- · Enclosure; or
- Encapsulation

With the proposal of the adaptive reuse by converting the buildings into mixed-use commercial and residential apartment space, remediation of the asbestos will include the containment, transportation, and disposal of the asbestos in compliance with all local, state and federal regulations. Adjacent property will be maintained as green space with trails leading to Louisville and be incorporated into the park district's larger network of parks and trails as identified in the Stark County Trail & Greenway Master Plan.

Coon Restoration & Sealants 7349 Ravenna Avenue N.E. Louisville, OH 44641

January 9, 2014

Mr. Robert Fonte, Director Stark County Park District 5300 Tyner Street N.W. Canton, OH 44708

Re: Molly Stark Facility-Letter of Interest

Dear Bob:

As a professional developer with a business operating in Louisville and as a Louisville resident, I have a strong personal and professional interest in the future of Molly Stark Hospital located in Nimishillen Township. The Molly Stark facility is a historically significant piece of our heritage and myself, as well as my business partner, support the Stark County Park District's efforts to obtain an U.S. EPA Brownfields Cleanup grant to remove asbestos from the property.

With vision, experience and the financial ability to save this structure, our development group is interested in saving the buildings for market rate housing. Bringing new life to the area will accommodate the needs of our growing community and preserve the unique nuances of architecture possessed by Molly Stark that are so appreciated by residents of Stark County. We propose that Stark Parks continues to move forward to abate the facility and once complete, we will coordinate efforts with the park district to secure the facility for future development.

After successfully opening the Historic Mercantile Lofts in Hamilton, near Cincinnati in 2012 and successfully converting three, 140 year-old buildings into 29 residential apartments and five commercial spaces, I understand the economic impact that adaptive reuse of historic buildings can give to a community. With the removal of asbestos from Molly Stark, we can move forward with the sustainable option of building reclamation and provide job growth and housing alternatives to Stark County. I strongly support this grant and if you require further information, please feel free to contact our office at Coon Restoration and Sealants, 330.875.2100.

Sincerely,

Steve Coon



700 Lincoln Ave Louisville, Ohio 44641-1474

330 875-1696 Phone 330 875-3530 Fax www.LouisvilleLibrary.org

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Fiscal Officer Marsha Elkins Bob Fonte, Director Stark County Park District 5300 Tyner St. NW Canton, OH 44708

Dear Bob:

I am writing this letter of support for the Stark County Park District to receive a Brownfield Grant to assist in the removal of asbestos from the former Molly Stark Hospital and other buildings at Molly Stark Park.

As a Director of a small public library located just 5 miles from the Molly Stark Park, we have worked extensively with the park district to provide a wide variety of programs to the community. We have also assisted with Stark County Park District to gather public comments on pending grants — a Phase II Environmental Assessment Grant from the Ohio EPA and for this pending federal EPA grant. The ABCA for this pending EPA grant was also displayed in our library for public viewing.

It is our hope that with the removal of asbestos from the property, the Louisville Public Library will be able to offer cooperative programs at Molly Stark Park to connect our community to nature and history. As the buildings are redeveloped, we anticipate being considered as a partner with a possible satellite location after renovations.

Please feel free to contact me at the address shown above if you have any questions about the library's partnership with the Stark County Park District and the Molly Stark Park Project.

Sincerely,

Jason J Buydos, Director Louisville Public Library



## Louisville-Nimishillen Historical Society P.O. Box 305 Louisville, Ohio 44641-0305

January 14, 2014

Mr. Robert Fonte Director and the Stark County Park District Board

The Louisville-Nimishillen Historical Society is writing to add support to the Stark County Park District's USEPA Brownfield Cleanup Grant Application for the removal of asbestos from the buildings located on the Molly Stark Park property; formerly the Molly Stark Hospital.

The main building on this property is one of the most architecturally beautiful and impressive buildings in Stark County and, by all means, should be preserved for future generations to enjoy. The property is located in Ninishillen Township, Stark County, and is, frankly, one of the last historic buildings of any kind remaining in the Township.

The community has rallied around the idea of preserving that building for years, and the Stark County Park District partnership with developer Steve Coon, and his group, has resurrected that hope. The next step for this to happen is the USEPA Brownfield Cleanup Grant approval to remove the asbestos.

Mr. Coon's plan will not only provide housing in a beautiful setting, it will help provide needed economic development in Nimishillen Township and the near-by city of Louisville. With a total population of less than twenty thousand residents combined in Louisville and Nimishillen Township, the community needs grants of this type to allow for economic growth and at the same time preservation of its finest assets. It is the right thing to do.

This community is appreciative of the efforts of the Stark County Park District to date on the development of the park, and we trust the grant will be approved so we can see the building restored to grandeur we enjoyed sixty to seventy years ago. For those granting the funds, if you read this letter, it is the right thing to do for our community.

Thank you,

The Board of Trustees
Louisville-Nimishillen Historical Society

#### LEGAL ADVERTISING

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STATE OF OHIO

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STARK COUNTY

Before me, the undersigned authority in and for Stark County, personally appeared a representative of The Louisville Herald, a newspaper of general circulation published in the City of Louisville, County of Stark, State of Ohio, and that a notice, of which the annexed is a copy, was published in said newspaper on:

Consecutive weeks and on the same day of each week, from and after this

Aday of January

Sworn to and subscribed before me, this

Calff

Charles Adapting Notary Public

Publication \$ 43.50

RHONDA A. GRIFFIN
Notary Public, State of Ohio
My Commission Expires (0-16-16)

# The Herald

A newspaper of general circulation, published in Louisville, Stark County, Ohio since 1887

Affidavit of Publication

INN 1 7, 2014



#### **COMMUNITY INPUT**

Comments and suggestions are requested from the community (residential, business, and political). We ask that if you have any input or comments regarding the Stark County Park District's USEPA Brownfield Cleanup Grant Application for the Molly Stark Park Project, you write your remarks below.

Providing your name is optional; however, please note if you select to provide us with your name (so we may contact you if there are additional questions), your name will be kept confidential.

Your Name and Address (Optional):
Name An Mony Petith GARDEN CENTER Telephone # 330-455-5957  Address 5824 Columbus Rd houisville, Dhio 4/1641
Address 5824 Columbus Rd houisville, Ohio 44/4/1
In your own words, please state any comments, concerns, suggestions, or general remarks regarding
the Stark County Park District's USEPA Brownfield Cleanup Grant Application:
We, as A SMMI BUSINESS IM NIMISHILLEN TWO
are very excited to see plans baring, made
for the Molly Stark Building,
It will only help our two. Finanially and Also Bring jobs to the AREA. WE Would have to see this facility full of activity.
and Also Bring jobs to the AREA. WE
Would have to see this facility full
of activity.
andy Telite
J. Pres.

Please attach additional pages if necessary.

<u>Please provide comments no later than Friday, January 17, 2014</u> to **Ms. Sarah Buell, Stark County Park District, 5300 Tyner Street NW, Canton OH 44708.** For additional information or if you have any questions, please contact Sarah Buell at (330) 477-3552.



222 Market Avenue North, Canton, Ohio 44702 • Main Line (330) 456-7253 • (800) 533-4302
General Fax: (330) 452-7786 • Finance, Sales, Marketing & Events Fax: (330) 489-6005 • www.cantonchamber.org

January 17, 2014

Mr. Robert Fonte Director Stark County Park District 5300 Tyner St. NW Canton, OH 44708

Dear Bob:

The Canton Regional Chamber of Commerce supports the Stark County Park District's application for the US EPA Brownfield Cleanup Grant to remove asbestos from the former Molly Stark Hospital buildings located at Molly Stark Park in Nimishillen Township. The removal of the asbestos will move the community one step closer to achieving its goal of saving the hospital for future redevelopment by area developer Steve Coon.

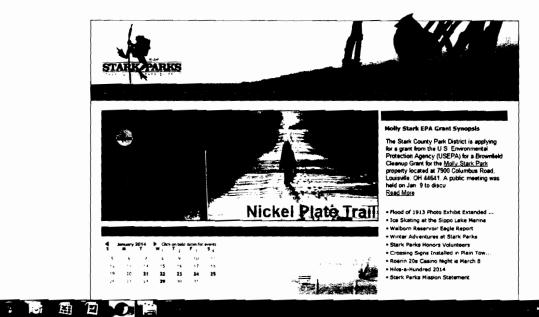
As Stark County continues to be the corporate foothold for the Utica Shale industry, communities must be proactive to ensure they are providing the infrastructure, residential facilities and amenities that attract economic development. By converting this brownfield into apartments with unique architectural elements that are adjacent to Stark County Park property, businesses and employees will be drawn to the quality of life that Stark County can provide.

Initiatives to improve our community's quality of life by providing housing, parks and trails are fully supported by the Canton Regional Chamber of Commerce. Please consider this first step to helping an important development effort.

Regards,

Denris P. Saunier

President & CEO 4



#### Allstate agency owner eams service designation

As a business leader and involved chizen in the Alliance area, the Allstate agency of Joson Durico has been designated an Allstate Premier Service Agency for 2013. The Allstate Premier Service Agency designation is bestowed upon less than 38 percent of Allstate's nearly 10,000 agency owners acrass the country. This designation was presented to Durico, an Allstate agency owner, for his australiance of the Control of the Con

customers at the center of his ogency's work.

The Premier Service Agency designation is awarded to Allstate agency owners who have demonstrated excellence in delivering on a occessible, knowledgeable and personal customer experience, and in achieving outstanding business results.

Durico's agency is located at 1210 W. State St. in Alliance and can be reached at 330-829-9395.

#### PCC offering adoption, kinship support group

Pathway Caring for Children is affering an adoption and kinship support group the third Tuesday of each month of Minerva United Method-ist Church, 204 N. Main St., Minerva.

ist Church, 204 N. main on, Minervo.
The group will meet from 11 a.m. to 1 p.m., with lunch and child care provided for children living with ottendess. The next meeting will be held Jan. 21.
To register, or for more information, call Rochel at 330-818-0448 or email tralentine@pathwaycfc.org.

#### BMV offers multiyear registration

year registration

The Ohio Bureau of Motor Vehicles (BMV) is now issuing multi-year/permanent registrations to those customes who have a commercial trailer or somitraiter vehicle registered in Ohio.

Multi-year (how to seven years) and permanent (eight years) registrations will allow customers to purchase multi-years registrations for up to seven commercial trailer and semintailer registrations for up to seven consecutive years or pay the equivalent of eight years of registration fres to receive a permanent registration plate (for the life of the trailer, nontransferable).

For more information, view the frequently asked questions section at www.shibotm.y.gov or call the Ohio BMV at 614-752-7800.

or call the Ohio BMV at 614-752-7800.

#### Record-low deaths in Stark County

According to a report from state officials, less than 1,000 people died on Ohio road-ways during 2013. Provisional statistics for the state show there have been 981 possible traffic deaths in Ohio during the year. There were six traffic tatolines in Stark County during the fourth quarter of 2013, bringing the total for the year to 25 deaths. That number is down from 2012, when there were 33 traffic deaths in Stark County.

Available data shows that opproximately 48 percent of

approximately 48 percent of the fotal traffic croshes in Stark County during 2013 were alcohol and/or drug related.

## Fire destroys car, damages home in Lexington Township on Friday

#### By SATLE AGREE

Fire destroyed a car and damaged a home on McCalium Avenue in Lexington Township on Friday.

The Lexington Township Fire Department responded to a reported car fire at approximately 3:30 p.m. at the home of David Albert, 13666 McCallum Ave.

According to Albert, the 2004 Chevy Cavalier was his wife's car. The engine was running when it started smoking and oaught fire, he said.

Albert said he purchased the car approximately one month ago and estimated the loss at around \$5,000.

Stark County Sheriff's Deputy Rich Gurlea was on the car was unoccupied at the time of the fire. 'It was parked in close proximity to the house.' Gurlea said. He estimated roughly \$3,000 worth of damage was done to the home.

@Agnew AR on Iwitter

@Agnew\_AR on Twitter



A damaged Chevy Cavalier rests in front of the McCallum Avenue home of Albert on Friday. A fire, which apparently started after the running engine smoking, destroyed the car and also caused damage to the home before be

## Stark DD to get \$340,344 HVAC system

The heating, ventilating and als-conditioning system at the Stark County Board of Developmental Disabilities' West Stark Center will be replaced, based on a recommendation issued to the Stark County commissioners by the superintendent, Bill Green, and two members of the Stark DD board, Carlene Harmon and Daniel Suller. The Stark DD board reported a unanimous vote

was received in favor of the replacement when the matter went before the seven-member board. The new system will cost \$340,344, which is well within the commissioners' request to keep the project under \$450,000 which was the lowest bidder at \$340,344; Prout project under \$450,000 which was the lowest bidder at \$340,344; Prout project under \$450,000 which was the lowest bidder at \$340,344; Prout beginning and Heating, at \$351,757; and Synergy LLC, at \$357,475; and Synergy LLC, at \$357,500 commissioners' three-member board, consisting of the system of the sy

noted Whisler Plumbing and Heating was most recent-ly hired as the mechanical contractor for Stark State College's Technology and Test Center, near the Akron/ Canton Airport, which the company completed on time with satisfactory results. Stark DD board members, along with Harmon and Sut-ler, are Tom Bucka, Roger Gines, Richard Hoffman, Larry Marcus and Rebecca Stailman.

@LHuffman AR on Twitter

### Two from Alliance to serve with **NEFCO**

A total of 10 board mem-

A total of 10 board members were reappointed or appointed to serve on the Northeast Ohio Four County Regional Planning and Development Organization, following recent approval by the three-member board of Stark County commissioners, consisting of President Tom Bernabet, Janet Tom Bernabet, Janet Tom Bernabet, Janet Tom Bernabet, Janet Welr Creighton and Rich and Janet County engineer, Herman Hill, Stark County engineer, Herman Hill, Stark Metropolitan Housing Authority director; Forrest Barber, Barber Aircraft Inc. Lexington Township; All Henen, Massillon safety service director; Vince Marion, Alliance director of development; Joe Underwood, director of Stark County Regional Planning; Linda Chain, Lexington Township zoning inspector; Jimenekos, North Canton engineer; Richard Reguis, Stark County commissioner, and Keith Bennett, Stark County genineer.

@LHuffman\_AR on Twitter

### Molly Stark Park meeting is Thursday

The Stark County Park District is applying for a grant from the U.S. Environmental Protection Agency (USEPA) for a Brownhold Cleanup Grant for the Molty Stark Data of the Molty Stark Data of the Molty Stark Data of the Molty Stark County Park District. Stark New Canaly Grant for the Molty Stark Park District, 5300 Tyner St. County Parks completed an EPA-Park District Stark New Canalon, for receipt by the Stark Data of the Molty Stark Parks District, 5300 Tyner St. New Canalon, for receipt by the Stark Data of the Molty Stark Parks District, 5300 Tyner St. New Canalon, for receipt by the Stark Data of the William Stark County Park District Stark County Parks Co

#### Lexington Grange member sings in state showcase

Shail I Fear?" by Chris Tom-lin.

Other category winners group through Malone vention ran from Nov. 12.

16 and was hosted by the Northeast Region, consisting and McNeil, vocal duet, or New Hampshire, Maine, 10-14; Luanne Beadnell, 823-8850.

Judy Milburm from Lexington Grange represented the
State Grange in the taient showcase at the Nation to State Grange in the taient showcase at the Nation to State Grange in the taient showcase at the Nation to State Grange convention on Nov
15 in New Hampsthire. The
Evening of Excellence took
place at the Radisson Hotel
in Manchester.

Milburn sang "A Living
Prayer" by Alison Krauss.
Other representatives from Richland County, who
gave a dramatic speech
Ghorn Richland County, who
gave a dramatic speech
about the family farmer,
and Jennifer Lanstrum from
Geauga County, present
Geauga County, present
ing sign language to "Whom
Shall I Fear?" by Chris Tomlin.

The 147th annual conTron Heffth annual con-

# Ohio.com

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## Stark park district may clean ex-hospital

EPA grant would pay to repair or raze abandoned buildings in Nimishillen

By Bob Downing

Beacon Journal staff writer

Published: January 3, 2014 - 05:04 PM

The Stark County Park District will hold a public meeting Thursday on its seeking a brownfield cleanup grant from the U.S. Environmental Protection Agency.

The meeting on the proposed cleanup at Molly Stark Park will be at 6:30 p.m. at Nimishillen Township Fire Station No. 3, 8000 Columbus Road NE.

The park property includes three abandoned buildings that will be subject to the brownfield cleanup project. They are a five-story hospital, the former children's hospital that later was used as apartments for medical personnel and a boiler building. Two required environmental assessments determined that the major contaminant in the buildings is asbestos, which will have to be removed before development or demolition of the buildings.

A synopsis of the application will be available for review at Louisville Public Library, 700 Lincoln Ave., from Tuesday to Jan. 21. Application information will also be available online at www.starkparks.com. Questions may be referred to Sarah Buell at 330-477-3552, and written comments may be sent to the Stark County Park District, 5300 Tyner St. NW, Canton, OH 44708 by Jan. 21.

Owned by the Stark County commissioners until April 2009, the 34-acre property is managed by the Stark County Park District.

It completed an EPA-required, Phase 2 Environmental Assessment in 2011 in preparation for removing the buildings and redeveloping the grounds as Nimishillen Township's first park.

Local developer Steve Coon is partnering with the park district to determine the feasibility of redeveloping the former tuberculosis hospital into a mixed-use commercial and apartment complex.

The adjacent parkland would continue as a passive park with hiking and bicycling trails, picnic grounds and on-site educational programs.

Bob Downing can be reached at 330-996-3745 or bdowning@thebeaconjournal.com.

#### Find this article at:

http://www.ohio.com/news/local/stark-park-district-may-clean-ex-hospital-1.456860

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# Former North Canton council candidate appeals state's decision

NORTH CANTON Former at-large city council candidate Robert "Jamie" McCleaster announced Friday he will appeal a November decision that determined wording in his campaign literature was false, according to a news release.

The Ohio Elections Commission in November decided McCleaster and council candidate Hillary Mueller violated state elections law by making false statements in their campaign mailers, which said the council had voted itself a raise.

No penalty was imposed following the commission's decision, and the case wasn't referred for prosecution, according to a previous Repository report.

McCleaster said in the press release he maintains that he said was correct.

REPOSITORY STAFF REPORT

## Molly Stark Park public meeting Thursday

NIMISFILLEN TWP. A public meeting is scheduled for Thursday to discuss and solicit feedback about a grant to clean up the Molly Stark Park property.

The Stark County Park District is applying to the U.S. Environmental Protection Agency for a Brownfield Cleanup Grant for the Molly Stark Park property at 7900 Columbus Road NE.

The meeting is 6:30 p.m. at the Nimishillen/Township Fire Station No. 3, 8000 Columbus Road NE.

A synopsis of the application will be available for review at the Louisville Public Library, 700 Lincoln Ave., from Tuesday through Jan. 21. Application details will be available online at www.StarkParks.com. Questions may be referred to Sarah Buell at 330-477-3552, and written comments may be sent to the Stark County Park District, 5300 Tyner St. NW, Canton, OH, 44708 by Jan. 21.

The park property includes three abandoned buildings that will be subject to the brownfield cleanup project. The 34-acre property is managed by the Stark County Park District.

REPOSITORY STAFF REPORT

#### Molly Stark Park Public Meeting 1/9/14 regarding US EPA Brownfield Cleanup Grant Nimishillen Township Fire Station #3-6:30 pm

Attending from Stark Parks: Bob Fonte, Park Director; Dawn Moeglin, Development Coordinator; Jared Shive, Marketing Coordinator; Todd Shaffer, Operations Manager

Others Attending: Steve Coon, Developer, Coon Restoration & Sealants; Terry Moser, Developer; see attached sign-in sheet

Handouts: Analysis of Brownfields Cleanup Alternatives (ABCA), Community Input Form

History of Molly Stark Property, including ownership by the Stark County Commissioners, completion of the Phase I and Phase II Environmental Assessments that confirmed asbestos inside the three remaining building.

An overview of cleanup alternatives as outlined in the ABCA handout. Project proposal if rejected will result in eventual demolition of property with portions preserved for interpretive park design.

Specifics of grant: Total amount we can apply for is \$200,000 with a \$40,000 match required to be paid for with park district funds. Grant awards can take up to 6 months for review and announcements, followed by a 6-8 week process for signing a cooperative agreement with the US EPA. This would be followed by taking bids for the project, which therefore would probably not begin, at the earliest, Fall of 2014.

Questions answered by developer, Steve Coon:

- 1. Will the building be converted to residential or commercial property?
  - a. The plan is to develop the buildings into mid-income, 1-2 bedroom apartments. It may include a community space and/or a coffee shop. Market rate housing will serve as a driver.
- 2. Would the Louisville Library have a space?
  - a. We are open to talking about options with the community as we develop a plan.
- 3. What are the costs involved with asbestos removal?
  - a. The grant is for \$200,000 and is the current price of removal. Most of the asbestos is located in the tunnels where pipes were wrapped in asbestos materials. Fortunately asbestos removal costs have decreased over the years, making this feasible.
- 4. Will you build condominiums or rentals?
  - a. We plan to submit the buildings for recognition as a National Historic Landmark and then apply for federal and state tax credits which will determine how we can proceed.
- 5. Will you include all 3 buildings?
  - a. Yes

- 6. Is there a target date or timeline?
  - a. Upon approval of the EPA grant, we will be removal of asbestos right away. Applications are accepted in September and March for historical credits, our goal would be to start renovations no later than 2015.
- 7. Are you using local labor?
  - a. We have not gone that far in the planning.
- 8. Is there anything residents can do?
  - a. Yes, by attending the public meeting and voicing your opinion, you will help. There are community input forms provided for you to complete, or you can submit a letter of support to Stark Parks.

# Molly Stark Park US EPA Brownfield Cleanup Grant Public Meeting January 9, 2014

Name Email (preferred)		Address		
RON DERRY	NIMHERITAGE @ AOL.COM	8043 COLUMBUS RD NE		
BETTY DERRY	n y n	4 n n		
Tim Elder	The 1@alumi . Coronedu	9390 "		
DOIC DAMHEINER + Klunda		7533 Cun 730: Rp. Laure 44641		
Dr. Diniel L. VonEpps	DLUE@ CSTUCIC, ORG	710 Gills Come Dover 44622		
KEVIN SPITZER	KSPITTERE NZO. PR. COM	7817 MORNINGSTATOR		
Brent Pancel Aportain	1 Han maux (2 no. rr. com			
Jusin Brydes	ibuydes @ louisville library, org			
GARY & FRANCES JERUM	FOR \$ 82900 NEC. RR. CO-	2324 CUITTENBERY LOUISVILLE OH 44641		
CINDI Patathi	CINDYPOLITÉ OGMAIL. COM	5828 Columbus Rel Lausvilly 44641		
Maranaa Jaling	marandasaunglagnent com	400 Mahmley Aler VIN Ste B Canton OH 44708		
Took Shafer	+ shaffer & STACK DACKS, com	798 GENED DE NW MISICLA 49696		
Sieve Coons	Slowed Com Astropy con	7349 RAVOURA A		
4-STOVEN POLLOS	PARK BOARD @ STANK PARKS. Com			
JEFF DAY	Jday Chamisday, com	G677 Frank Auz NW North Centon Off		
Mary Rhodes	mehodes@firstladies.org	211 CottageS+ Louisville 44641		
Hiragin's Middinald	V MACdonald & NEO. Cr. Com	6290 Columbus Rol NE Louisville 44641		
tare Klath	FALEO FAHESTON, COM	273 Bratwood to MUCruh 44 708		
Daloreson Gebel	Debointegritygrospanices com	10 BOX 313 Low 150:11 = 014 44641		
Allen Thes	allow 93 garlipers a grail Con	5470 alcom ave, Fer ON 44641		
Lynda Sambelanet		1743 - northerious alliance of 44601		
Bail Bress		5470 alcom are NE Louisville 44641		
Joanne Moory	E-J Mood @ NEO. Tr. Com	`		
JOHN SCHUMACHER	ISCHUMACE NECILL. CON	57.00 Reserved also houseallo		

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Vol. 127 - No. 46

Anniversaries, A Little Local History 5 - Editorial 6-7 - Church, Obits, Hocus Focus 8 - LES Character Champions

8 - Senators Applaud Trade Decision To Defend AK Steel 9-10-11 - Sports 10 - Go Leps Sponsor Page 12 - Outdoors News,

YMCA News 13 - Classifieds Legals, Police Report, 14 - NBC Cheer Competition. Bride's Choice



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#### Since 1887 LOUISVILLE Louisville, Ohio 44641 Thursday, Jan. 16, 2014 Single Copy 85¢ If a subscriber, you would have received this for 55¢





Day Jan. 26: Aultman Bloodmobile Bus at East Centon Church of God, 201 Nasses St., East Cen-

#### **Public Notice**

The City of Louisville's unau-dited cash financial report for the facal year ended December 31, 2013 is available at City Hall, 215 S. Mill St., Louisville, Ohio, 44641.

#### City of Louisville contacts

Mayor - Patricia Fallot - (330) 875-2266 ext.310 / H (330) 875-7417 / C (330) 495-7219 - may-or@loxisvilleobio.org

Office hours: Mon-days 10:00am-1:00pm at Consti-tution Center- 1022 W. Main St. or by calling and setting an appt.

(330) 875-3321 ext.201 - city-manage@Louvirilechio.org City Clerk - Peggy Howald - (330) 875-3321 ext.202 - city-clerk@louisvillechio.org Finance Director - Jina Turowaki - (330) 875-3434 ext.206 - financedirector@louis-villechio.org Fire Chief - chief@louisvillechio.org

hio.org
Police Chief - Andrew Turowski - (330) 875-2871 ext.213 - policechief@louisvilleohio.org

cohio.org
Utility Billings - Para Wil-iams- (330) 875-3434 ext.208

More information at http:// www.louisvilleohio.com/con-

#### Wanna Play? Euchre that is!



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## Saving Molly Stark

- Visionary developer Steve Coon interested; StarkParks interested

by ALLEN GRESS



#### Twp. Zoning Inspector reminder -

Residents need permits

by JOANNE MOODY

The Jacousty 9 meeting of the Nimithilles Township Trustees opened at 7:00 pan, with Trustees Lass Shafer, Lost Johnson, Mike Lynch and Faceal Officer Brisn Kandel present.
After the Pledge of Allegiance, a short invocation by Lynch and a estimater to the 15 students present to silence cell phones. 2014 Township Board President Lias Shafer asked FIRE DEPARTMENT Chief Rich Peterson to give his report.

pared to 960 in 2014...
were approved.
ROAD DEPARTMENT — Interim
Road Superintendent Jamie May
reported since the last meeting the
MORE ON PAGE 8



MORE ON PAGE 8



Cheryl Shepherd, Mark Sigler and Dr. Brends Ramsey-L'Amoreaux take the outh of office for new 4-year me as Board of Education members.

### Shepherd, Keefe take the helm of the Board of Education

District ramps up for on-line testing

by ALLEN GREAS
board's Monday meeting. This is new four-year terms. All three were third consecutive year both have served in those caspecities to the Board's monthly Prior to the Board's monthly re-election in November and president and Don Korfe was acleated se vice president of the 2014 meeting. Mark Sigler, Shepherd and leakeston during the Common of Education during the were serven in for the beginning of only Monday of the month except.



MOLLY STARK

with trails, picnic areas and abundant oper space that is a part of the larger StarkTarks network of parks.

One of the issues is the private use of public parkland. Are resided to the private use of public parkland. Are resided to the private use of public parkland. Are resided to the private use of public parkland. Are resided to the private use of public parkland. Are resided to the private use of the private use of the public parkland. Are resided to the private use of the public parkland. Are resided to the public parkland to t

# port letters may do so by sending letters to: Charles the section to clear tregular Board of Education to Charles and Sant's Park Administration Office 2 and 2 p.m. in the high school. 10 at 7 p.m.

ilable in the off \$10.00 +tax. Stop in and pick up your NEW flag today!

The Louisville Herald 308 S. Mill St. • 330-875-5610

Rag disposal information. The Louisville Herald has MADE IN THE U.S. placement flags, 3' by 5' with motal rivets for hanging,



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(330) 596-6000



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GORIS-MEADOWS Insurance Agency 844 S. Sawburg, Alliance 330-875-4233

Auto-Owners Insurance



# Appendix 3 Other Factors Checklist

Please identify (with an X) which if any of the below items apply to your community or your project as described in your proposal. To be considered for an Other Factor, you must include the page number where each applicable factor is discussed in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the evaluation process. If this information is not clearly discussed in your narrative proposal or in any other attachments, it will not be considered during the selection process.

	Other Factor	Page #
X	Community population is 10,000 or less	
	Federally recognized Indian tribe	
	United States territory	
	Applicant will assist a Tribe or territory	
	Targeted brownfield sites are impacted by mine-scarred land	
	Targeted brownfield sites are contaminated with controlled substances	
	Recent natural disaster(s) (2006 or later) occurred within community, causing significant community economic and environmental distress	
	Project is primarily focusing on Phase II assessments.	
	Applicant demonstrates firm leveraging commitments for facilitating brownfield project completion by identifying amounts and contributors of funding in the proposal and have included documentation	
	Community experienced manufacturing plant closure(s) (2008 or later) tied to the targeted brownfield sites or project area, including communities experiencing auto plant closures due to bankruptcy or economic disruptions.	
	Recent (2008 or later) significant economic disruption (unrelated to a natural disaster or manufacturing/auto plant closure) has occurred within community, resulting in a significant percentage loss of community jobs and tax base.	
	Applicant is a recipient or a core partner of a HUD-DOT-EPA Partnership for Sustainable Communities (PSC) grant that is directly tied to the project area, and can demonstrate that funding from a PSC grant has or will benefit the project area. To be considered, applicant must attach documentation which demonstrates this connection to a HUD-DOT-EPA PSC grant.	
	Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant	
	Community is implementing green remediation plans.	
	Climate Change (also add to "V.D Other Factors")	